

## CITY OF BOYNTON BEACH MUNICIPAL FIREFIGHTERS PENSION TRUST FUND



### 2100 North Florida Mango Road West Palm Beach, Florida 33409

Telephone: 561.340.3470

Toll Free Fax: 866.769.0678

June 27, 2022

State of Florida, Department of Management Services Division of Retirement Municipal Police Officers' & Firefighters' Trust Funds Office Keith E. Brinkman, Bureau Chief, Local Retirement Systems 3189 South Blair Stone Road Tallahassee, FL 32301

Re: Proposed Ordinance Change

Dear Keith or Designee:

Attached hereto please find a copy of an ordinance (passed on first reading: June 21, 2022) and an impact statement dated June 10, 2022. Kindly distribute internally as deemed necessary.

Should you have any questions or concerns, kindly let me know.

Respectfully,

1 MM

David M. Williams, Plan Administrator FOR THE BOARD



June 10, 2022

Mr. David Williams Boynton Beach Municipal Firefighters' Pension Trust Fund Precision Pension Administration 2100 North Florida Mango Road West Palm Beach, Florida 33409

#### Re: City of Boynton Beach Municipal Firefighters' Pension Trust Fund – Actuarial Impact Statement

Dear Dave:

As requested, we have prepared the enclosed Actuarial Impact Statement showing the impact of the proposed Ordinance which would amend the Plan provisions of the City of Boynton Beach Municipal Firefighter's Pension Trust Fund (Plan). The results are based on census and asset data as of October 1, 2021.

Please refer to the enclosed exhibits for details. The following is a brief description of the Plan changes included in the proposed Ordinance.

- Current Plan Provisions and Assumptions Same plan provisions and actuarial assumptions as described in the October 1, 2021 Actuarial Valuation Report. Each retiree, beneficiary and disability retiree who retires or enters the DROP on or after December 1, 2006 receives a 2.0% increase in benefits on October 1st of each year beginning five years after retirement. Members participating in the DROP do not contribute to the Plan and must terminate service after the earlier of five years of participation in the DROP or 30 years of total employment. A Consolidated Deferred Retirement Option Plan is applicable for members hired on or after January 1, 2020 in which members' DROP accounts are credited at the same rate earned by the Plan, but no less than 0% and no more than 8%.
- > Plan Changes The proposed ordinance would amend the Plan as follows:
  - Effective October 1, 2023, the maximum period of DROP participation is the earlier of 8 years of participation in the DROP or 33 years of employment. DROP participants electing to remain in DROP longer than five years shall resume making employee "pick-up" contributions during years 6 through 8 at the rate of 6% of Compensation, with 5% of Compensation allocated toward funding the COLA and the remaining 1% applied toward the unfunded liabilities in the Pension Trust Fund.
  - Effective October 1, 2023, annual COLA increases will commence beginning on the October 1<sup>st</sup> following the later of (i) five years after retirement, or (ii) the date of separation from service (for DROP participants who elect to extend their DROP participation period longer than five years).

- Section 18-194(b) on the "Consolidated Deferred Retirement Option Plan" for members hired on or after January 1, 2020 is eliminated. For pension deposits into the DROP during years one through five, interest will be credited under one of the following three options elected by the member at retirement: (1) Gain or loss at the same rate earned by the Plan; (2) Guaranteed rate of 7%; or (3) The rate earned by a selfdirected account utilizing mutual funds selected by the Board.
- Effective October 1, 2023, for DROP participants electing to remain in the DROP longer than five years, pension deposits into the DROP during years 6 through 8 will be credited with interest at the same annual rate of return earned by investments in the Plan, net of investment expenses, but no less than 0% and no more than 8% per year.

The proposed Ordinance would also make a clarifying change to match existing practice associated with benefit calculations under the Plan: Upon exercising the right to participate in the DROP, an employee's creditable service, accrued benefits and compensation calculation shall be frozen and shall utilize the average of the three highest of the ten years immediately preceding participation in the DROP as the compensation basis. In our opinion, this change would will have no actuarial impact on the cost of the Plan, as it trues up the Plan language with actual current practice.

After discussion with the Pension Board chairman, we are assuming that the proposed change to delay the first COLA increase until the October 1<sup>st</sup> following separation from employment (for DROP participants who elect to extend their DROP participation period longer than five years) will result in an average delay of 6 years from the date of retirement/DROP entry to the date of the first COLA increase for all current DROP participants and all active members. This is a change from the current assumed delay of five years. This assumption should be monitored and compared against emerging experience, but is believed to be somewhat conservative, as several members have expressed an interest in participating in the DROP for the new maximum DROP participation period of 8 years.

#### Summary of Findings

As a result of the proposed Plan changes and the associated assumption change that the average delay from the date of retirement/DROP entry until the date of the first COLA increase will be 6 years instead of five years:

- The total actuarially determined employer contribution (ADEC) for the fiscal year ending September 30, 2023 decreases by \$124,832, from \$6,772,144 to \$6,647,312 (or by 1.04% of covered payroll, from 56.42% to 55.38%). Since the Plan/assumption change responsible for this decrease is associated exclusively with the cost of the COLA, which is borne by 5% Plan member contributions and allocations from annual Chapter 175 State money, this cost reduction reduces the amount of annual Chapter 175 State money needed to fund the COLA by \$124,832 (from \$1,068,298 to \$943,466) beginning in fiscal year 2023.
- The net required City contribution remains unchanged (at \$5,703,846).
- The funded ratio (actuarial value of assets divided by actuarial accrued liability) increases by 0.5%, from 74.4% to 74.9%. The amount of the unfunded actuarial accrued liability decreases by \$1,137,446.



#### **Other Cost Considerations**

The proposed Ordinance extends the DROP maximum period from the earlier of 5 years of participation or 30 years of total employment to the earlier of 8 years of participation or 33 years of total employment. To the extent that members utilize the longer DROP participation period and remain in the DROP longer than 5 years, it is likely to reduce the need to hire new Firefighters as soon. This could cause a smaller proportion of the overall population of actively employed Firefighters (which includes DROP participants) to be earning benefit accruals. This may lead to lower normal costs (the cost of benefits being earned each year) in the future (and consequently lower future City contributions) than they otherwise would have been if the maximum DROP participation period remained at 5 years. The future savings depend on how many Firefighters elect to extend their DROP participation periods beyond 5 years and for how long. A full analysis of this potential future impact would require projections to be run incorporating assumptions as to how many Firefighters choose to participate in the DROP for 6, 7 or 8 years and was outside of the scope of this assignment.

# Risks Associated with Measuring the Accrued Liability and Actuarially Determined Contribution

The determination of the accrued liability and the actuarially determined contribution requires the use of assumptions regarding future economic and demographic experience. Risk measures are intended to aid in the understanding of the effects of future experience differing from the assumptions used in the course of the actuarial valuation. Risk measures may also help with illustrating the potential volatility in the accrued liability and the actuarially determined contribution that result from the differences between actual experience and the actuarial assumptions.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: Plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions due to changing conditions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period, or additional cost or contribution requirements based on the Plan's funded status); and changes in Plan provisions or applicable law. The scope of an actuarial valuation does not include an analysis of the potential range of such future measurements.

Examples of risk that may reasonably be anticipated to significantly affect the Plan's future financial condition include:

- 1. Investment risk actual investment returns may differ from the either assumed or forecasted returns;
- Contribution risk actual contributions may differ from expected future contributions. For example, actual contributions may not be made in accordance with the Plan's funding policy or material changes may occur in the anticipated number of covered employees, covered payroll, or other relevant contribution base;
- 3. Salary and Payroll risk actual salaries and total payroll may differ from expected, resulting in actual future accrued liability and contributions differing from expected;
- 4. Longevity risk members may live longer or shorter than expected and receive pensions for a period of time other than assumed;



5. Other demographic risks – members may terminate, retire or become disabled at times or with benefits other than assumed resulting in actual future accrued liability and contributions differing from expected.

The effects of certain trends in experience can generally be anticipated. For example, if the investment return is less (or more) than the assumed rate, the cost of the Plan can be expected to increase (or decrease). Likewise if longevity is improving (or worsening), increases (or decreases) in cost can be anticipated.

The computed contribution amounts may be considered as a minimum contribution that complies with the pension Board's funding policy and the State statutes. The timely receipt of the actuarially determined contributions is critical to support the financial health of the Plan. Users of this report should be aware that contributions made at the actuarially determined rate do not necessarily guarantee benefit security.

#### **Risk Assessment**

Risk assessment was outside the scope of this report. Risk assessment may include scenario tests, sensitivity tests, stochastic modeling, stress tests, and a comparison of the present value of accrued benefits at low-risk discount rates with the actuarial accrued liability. We are prepared to perform such assessment to aid in the decision making process.

#### **Disclosures and Qualifications**

This report was prepared at the request of the Plan Administrator and is intended for use by the Pension Trust Fund and those designated or approved by the Board. This report may be provided to parties other than the Board only in its entirety and only with the Board's permission. GRS is not responsible for the unauthorized use of this report.

The purpose of this report is to describe the financial effect of the changes summarized above. This report should not be relied on for any purpose other than the purpose described above. Determinations of financial results associated with the benefits described in this report, for purposes other than those identified above may be significantly different.

The results in this report are based on census and asset data as of October 1, 2021, as provided by the Plan Administrator for the October 1, 2021 Actuarial Valuation concerning Plan benefits, financial transactions, plan provisions and active members, terminated members, retirees and beneficiaries. We reviewed this information for internal and year-to-year consistency, but did not audit the data. We are not responsible for the accuracy or completeness of the information provided by the Plan Administrator. Please refer to the Actuarial Valuation Report dated April 22, 2022 for all actuarial assumptions, methods and disclosures.

The calculations are based upon assumptions regarding future events, which may or may not materialize. If you have reason to believe that the assumptions that were used are unreasonable, that the plan provisions are incorrectly described, or that conditions have changed since the calculations were made, you should contact the author of the report prior to relying on information in the report.



This report was prepared using our proprietary valuation model and related software which in our professional judgment has the capability to provide results that are consistent with the purposes of the valuation and has no material limitations or known weaknesses. We performed tests to ensure that the model reasonably represents that which is intended to be modeled.

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. To the best of our knowledge the information contained in this report is accurate and fairly presents the actuarial position of the City of Boynton Beach Municipal Firefighters' Pension Trust Fund as of the valuation date. All calculations have been made in conformity with generally accepted actuarial principles and practices, and with the Actuarial Standards of Practice issued by the Actuarial Standards Board and with applicable statutes.

Peter N. Strong and Jeffrey Amrose are members of the American Academy of Actuaries. These actuaries meet the Academy's Qualification Standards to render the actuarial opinions contained herein.

The signing actuaries are independent of the plan sponsor.

We welcome your questions and comments.

Sincerely yours,

GABRIEL, ROEDER, SMITH & COMPANY

Peter N. Strong FSA, MAAA Senior Consultant & Actuary

Enclosures

Jeffrey/Amrose, MAAA Senior Consultant & Actuary



#### CITY OF BOYNTON BEACH MUNICIPAL FIREFIGHTERS' PENSION TRUST FUND

#### Actuarial Impact Statement – June 10, 2022

#### **Description of Amendments**

The proposed ordinance would amend the Plan as follows:

- Effective October 1, 2023, the maximum period of DROP participation is the earlier of 8 years of participation in the DROP or 33 years of employment. DROP participants electing to remain in DROP longer than five years shall resume making employee "pick-up" contributions during years 6 through 8 at the rate of 6% of Compensation, with 5% of Compensation allocated toward funding the COLA and the remaining 1% applied toward the unfunded liabilities in the Pension Trust Fund.
- Effective October 1, 2023, annual COLA increases will commence beginning on the October 1<sup>st</sup> following the later of (i) five years after retirement, or (ii) the date of separation from service (for DROP participants who elect to extend their DROP participation period longer than five years).
- Section 18-194(b) on the "Consolidated Deferred Retirement Option Plan" for members hired on or after January 1, 2020 is eliminated. For pension deposits into the DROP during years one through five, interest will be credited under one of the following three options elected by the member at retirement: (1) Gain or loss at the same rate earned by the Plan; (2) Guaranteed rate of 7%; or (3) The rate earned by a self-directed account utilizing mutual funds selected by the Board.
- Effective October 1, 2023, for DROP participants electing to remain in the DROP longer than five years, pension deposits into the DROP during years 6 through 8 will be credited with interest at the same annual rate of return earned by investments in the Plan, net of investment expenses, but no less than 0% and no more than 8% per year.

The proposed Ordinance would also make a clarifying change to match existing practice associated with benefit calculations under the Plan: Upon exercising the right to participate in the DROP, an employee's creditable service, accrued benefits and compensation calculation shall be frozen and shall utilize the average of the three highest of the ten years immediately preceding participation in the DROP as the compensation basis. In our opinion, this change would will have no actuarial impact on the cost of the Plan, as it trues up the Plan language with actual current practice.

#### **Funding Implications of Amendment**

An actuarial cost estimate is attached.

#### **Certification of Administrator**

I believe the amendment to be in compliance with Part VII, Chapter 112, Florida Statutes and Section 14, Article X of the Constitution of the State of Florida.

For the Board of Trustees as Plan Administrator

Prepared by Gabriel, Roeder, Smith and Company June 10, 2022 Page 6 of 12

#### SUPPLEMENTAL ACTUARIAL VALUATION REPORT

#### Plan

City of Boynton Beach Municipal Firefighters' Pension Trust Fund

#### Valuation Date

October 1, 2021

#### **Date of Report**

June 10, 2022

#### **Report Requested by**

**Board of Trustees** 

#### **Prepared by**

Peter N. Strong

#### **Group Valued**

All active and inactive Firefighters

#### **Changes in Plan Provisions**

#### Current Provisions (Before Proposed Changes)

- Members participating in the DROP do not contribute to the Plan and must terminate service after the earlier of 5 years of participation in the DROP or 30 years of employment.
- Each retiree, beneficiary and disability retiree who retires or enters the DROP on or after December 1, 2006 receives a 2.0% (cost of living) increase in benefits on October 1st of each year beginning 5 years after retirement.
- A Consolidated Deferred Retirement Option Plan is applicable for members hired on or after January 1, 2020. Account balances for members in the Consolidated DROP are credited at the same rate earned by the Plan, but no less than 0% and no more than 8%.

#### Revised Provisions (After Proposed Changes)

- Effective October 1, 2023, the maximum period of DROP participation is the earlier of 8 years of participation in the DROP or 33 years of employment. DROP participants electing to remain in DROP longer than five years shall resume making employee "pick-up" contributions during years 6 through 8 at the rate of 6% of Compensation, with 5% of Compensation allocated toward funding the COLA and the remaining 1% applied toward the unfunded liabilities in the Pension Trust Fund.
- Effective October 1, 2023, annual COLA increases will commence beginning on the October 1<sup>st</sup> following the later of (i) five years after retirement, or (ii) the date of separation from service (for DROP participants who elect to extend their DROP participation period longer than five years).

Prepared by Gabriel, Roeder, Smith and Company June 10, 2022 Page 7 of 12

- Section 18-194(b) on the "Consolidated Deferred Retirement Option Plan" for members hired on
  or after January 1, 2020 is eliminated. For pension deposits into the DROP during years one
  through five, interest will be credited under one of the following three options elected by the
  member at retirement: (1) Gain or loss at the same rate earned by the Plan; (2) Guaranteed rate of
  7%; or (3) The rate earned by a self-directed account utilizing mutual funds selected by the Board.
- Effective October 1, 2023, for DROP participants electing to remain in the DROP longer than five years, pension deposits into the DROP during years 6 through 8 will be credited with interest at the same annual rate of return earned by investments in the Plan, net of investment expenses, but no less than 0% and no more than 8% per year.

The proposed Ordinance would also make a clarifying change to match existing practice associated with benefit calculations under the Plan: Upon exercising the right to participate in the DROP, an employee's creditable service, accrued benefits and compensation calculation shall be frozen and shall utilize the average of the three highest of the ten years immediately preceding participation in the DROP as the compensation basis. In our opinion, this change would will have no actuarial impact on the cost of the Plan, as it trues up the Plan language with actual current practice.

#### **Changes in Actuarial Assumptions and Methods**

It has been assumed that the proposed change to delay the first COLA increase until the October 1<sup>st</sup> following separation from employment (for DROP participants who elect to extend their DROP participation period longer than five years) will result in an average delay of 6 years from the date of retirement/DROP entry to the date of the first COLA increase for all current DROP participants and all active members. This is a change from the current assumed delay of five years.

All other actuarial assumptions and methods are the same as those used in the October 1, 2021 Actuarial Valuation Report.

Some of the key assumptions/methods are: Investment Return - 7.15% Salary Increase - 3.25% to 15.0% per year depending on service Cost Method - Entry Age Normal

#### Amortization Period for Any Change in Actuarial Accrued Liability

25 years

#### Summary of Data Used in Report

See attached page

#### **Actuarial Impact of Proposal(s)**

See attached page(s)

Prepared by Gabriel, Roeder, Smith and Company June 10, 2022 Page 8 of 12

PARTICIPANT DATA				
	October 1, 2021 Valuation	October 1, 2021 Proposed Ordinance		
ACTIVE MEMBERS	-			
Number Covered Annual Payroll Average Annual Payroll Average Age Average Past Service	111 \$ 11,710,333 \$ 105,498 38.9 11.2	111 \$ 11,710,333 \$ 105,498 38.9 11.2		
Average Age at Hire	27.7	27.7		
RETIREES, BENEFICIARIES & DROP	I			
Number Annual Benefits Average Annual Benefit Average Age	129 \$ 8,080,500 \$ 62,640 62.5	129 \$ 8,080,500 \$ 62,640 62.5		
DISABILITY RETIREES				
Number Annual Benefits Average Annual Benefit Average Age	4 \$ 193,448 \$ 48,362 49.3	4 \$ 193,448 \$ 48,362 49.3		
TERMINATED VESTED MEMBERS				
Number Annual Benefits Average Annual Benefit Average Age	2 \$ 77,127 \$ 38,564 41.6	2 \$ 77,127 \$ 38,564 41.6		

ACTUARIALLY DETERMINED EMPLOYER CONTRIBUTION (ADEC)				
A. V	aluation Date	October 1, 2021 Valuation	October 1, 2021 Proposed Ordinance	Change
	DEC to Be Paid During iscal Year Ending	9/30/2023	9/30/2023	
C. A:	ssumed Date of Employer Contrib.	10/1/2021	10/1/2021	
	nnual Payment to Amortize Infunded Actuarial Liability	\$ 3,686,801	\$ 3,613,145	\$ (73,656)
E. Er	mployer Normal Cost	2,920,288	2,871,697	(48,591)
	DEC if Paid on the Valuation ate: D+E	6,607,089	6,484,842	(122,247)
	DEC Adjusted for Frequency of ayments	6,607,089	6,484,842	(122,247)
Н. А	DEC as % of Covered Payroll	56.42 %	55.38 %	(1.04) %
I. Co	overed Payroll per Valuation	11,710,333	11,710,333	0
-	ssumed Rate of Increase in Covered ayroll to Contribution Year	2.50 %	5 2.50 %	0.00 %
К. С	overed Payroll for Contribution Year	12,003,091	12,003,091	0
L. A	DEC for Contribution Year: H x K	6,772,144	6,647,312	(124,832)
C	stimate of State Revenue Allocated in ontribution Year (including amounts rom the Accumulated Excess Reserve)	1,068,298	943,466	(124,832)
	ctuarially Determined Employer ontribution (ADEC) in Contribution Year	5,703,846	5,703,846	0
	DEC as % of Covered Payroll in ontribution Year: N ÷ K	47.52 %	6 47.52 %	0 %
E>	stimated Amount of Accumulated xcess Premium Tax Revenue to offset DEC (If Actual State Revenue = \$995,143)	73,155	-	(73,155)

Prepared by Gabriel, Roeder, Smith and Company June 10, 2022 Page 10 of 12

	ACTUARIAL VALUE OF BENEFITS AND ASSETS			
А.	Valuation Date	October 1, 2021 Valuation	October 1, 2021 Proposed Ordinance	Change
В.	Actuarial Present Value of All			
	Projected Benefits for			
	1. Active Members			
	a. Service Retirement Benefits	\$ 83,032,516	\$ 81,899,532	\$ (1,132,984)
	b. Vesting Benefits	3,748,287	3,748,287	-
	c. Disability Benefits	2,075,764	2,075,764	-
	d. Preretirement Death Benefits	670,667	670,667	-
	e. Return of Member Contributions	195,851	195,851	-
	f. Total	89,723,085	88,590,101	(1,132,984)
	2. Inactive Members			
	a. Service Retirees & Beneficiaries	104,348,122	103,983,261	(364,861)
	b. Disability Retirees	2,968,202	2,968,202	-
	c. Terminated Vested Members	830,675	830,675	
	d. Total	108,146,999	107,782,138	(364,861)
	3. Total for All Members	197,870,084	196,372,239	(1,497,845)
C.	Actuarial Accrued (Past Service)			
	Liability per GASB No. 25	166,996,539	165,859,093	(1,137,446)
D.	Actuarial Value of Accumulated Plan			
	Benefits per FASB No. 35	N/A	N/A	N/A
E.	Plan Assets			
	1. Market Value	140,845,497	140,845,497	0
	2. Actuarial Value	124,219,104	124,219,104	0
F.	Unfunded Actuarial Accrued Liability: C - E2	42,777,435	41,639,989	(1,137,446)
G.	Actuarial Present Value of Projected Covered Payroll	92,064,552	92,064,552	0
Н.	Actuarial Present Value of Projected Member Contributions	11,047,747	11,047,747	0
١.	Funded Ratio: E2/C	74.4%	74.9%	0.5%

Prepared by Gabriel, Roeder, Smith and Company June 10, 2022 Page 11 of 12

ENTRY AGE NORMAL METHOD CALCULATION OF EMPLOYER NORMAL COST				
A. Valuation Date	October 1, 2021 Valuation	October 1, 2021 Proposed Ordinance	Change	
B. Normal Cost for				
<ol> <li>Service Retirement Benefits</li> <li>Vesting Benefits</li> <li>Disability Benefits</li> <li>Preretirement Death Benefits</li> <li>Return of Member Contributions</li> <li>Total for Future Benefits</li> <li>Assumed Amount for Administrative Expenses</li> <li>Total Normal Cost As % of Covered Payroll</li> </ol>	\$ 3,572,328 262,005 187,350 40,806 55,343 4,117,832 <u>207,696</u> 4,325,528 36.94 %	\$ 3,523,737 262,005 187,350 40,806 55,343 4,069,241 <u>207,696</u> 4,276,937 36.52 %	\$ (48,591) - - - (48,591) (48,591) (0.42) %	
<ul> <li>C. Expected Member Contribution As % of Covered Payroll</li> <li>D. Net Employer Normal Cost: B8-C As % of Covered Payroll</li> </ul>	1,405,240 12.00 % 2,920,288 24.94 %	1,405,240 12.00 % 2,871,697 24.52 %	- 0.00 % (48,591) (0.42) %	

#### Prepared by Gabriel, Roeder, Smith and Company June 10, 2022 Page 12 of 12

1	ORDINANCE NO. 22-016
2	AN ORDINANCE OF THE CITY OF BOYNTON BEACH, FLORIDA;
3 4	AMENDING CHAPTER 18, ARTICLE IV, PENSIONS FOR FIREFIGHTERS; AMENDING SECTION 18-180.2 OF THE CITY CODE
5	GOVERNING FIREFIGHTER PENSION COLA; AMENDING SECTION
6	18-194 REGARDING THE FIREFIGHTER DROP PROGRAM;
7	PROVIDING FOR INCLUSION IN THE CODE; PROVIDING FOR
8	SEVERABILITY; PROVIDING FOR A REPEALER; AND PROVIDING
9	FOR AN EFFECTIVE DATE.
10 11 12	WHEREAS, the City of Boynton Beach and the Boynton Beach Association of Fire Fighters, Florida Local 1891, of the International Association of Fire Fighters negotiated a new collective bargaining agreement.
13 14	WHEREAS, an ordinance amending City of Boynton Beach Municipal Firefighters Pension Trust Fund is required.
15 16	NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF BOYNTON BEACH, FLORIDA, THAT:
17 18	Section 1: The foregoing whereas clauses are true and correct and are now ratified and confirmed by the City Commission
19 20	Section 2: Section 18-180.2 of the Code of Ordinances of the City of Boynton Beach is hereby amended to read as follows:
21	Sec. 18-180.2. Cost of living increase.
22 23	(a) Effective December 1, 2011, an automatic two percent (2%) annual cost of living adjustment (COLA) is created for all members who retire or enter into the DROP on or after December 1,

2006. Payment of annual COLA benefits shall not begin until five (5) years after retirement or 24 25 entry into the DROP. As of each October first, retirees in pay status and beneficiaries receiving monthly survivorship benefits on behalf of deceased members, shall have their benefits adjusted 26 annually, following the five (5)-year delay. Retirees eligible to receive annual COLA benefits shall 27 include all retirees electing early retirement and all disability retirees who enter pay status on or 28 29 after December 1, 2006. Effective October 1, 2023, COLA benefits will commence beginning on the October 1 following separation from service, for DROP participants who elect to extend their 30 DROP participation beyond five (5) years. 31

32 (b) Every third year following adoption of this section, an actuarial evaluation of the cost of this benefit (two percent (2%) COLA adjustment for retirees) will be provided to the city by the 33 34 Pension Plan's actuary, or other actuary designated by the city at its option. In the event the projected cost of the benefit increases over the projected cost for fiscal year 2006-2007, the 35 Pension Plan shall be further amended to provide that the increased costs will be offset by (1) an 36 increase in the five percent (5%) employee contribution provided herein, or (2) use of Chapter 175 37 funds, or (3) reduction of the cost of living (COLA) benefit for non-retired members, or any 38 combination of (1), (2) or (3), as recommended by the Pension Board in consultation with the 39 membership. Notwithstanding any provision to the contrary, COLA benefits under this paragraph 40 shall not be reduced for retirees. 41

42 (c) In years where the actuarial evaluation described above determines that the cost of the
 43 COLA benefit is less than the projected cost for the benefit for fiscal year 2006-2007, the actuarial

savings shall be recognized in a contribution reserve account within the Pension Plan. Any savings
 accumulated in the contribution reserve account shall be held in trust to be used to offset
 unanticipated COLA costs in future years.

47 <u>Section 3</u>: Section 18-194 of the Code of Ordinances of the City of Boynton Beach is
 48 hereby amended to read as follows:

#### 49 Sec. 18-194 Deferred retirement option plan.

- 50 (a) The following provisions shall apply to <u>all</u> members <del>hired prior to January 21, 2020</del>:
- 51 (1) A deferred retirement option plan ("DROP") is hereby created.

52 (2) Eligibility to participate in the DROP is based upon eligibility for normal service 53 retirement in the plan.

(3) Participation in the DROP must be exercised within the first 30 years of employment; 54 provided, however, that participation in the DROP, when combined with participation in the 55 retirement plan as an active member, may not exceed 30 years. The maximum period of 56 57 participation in the DROP is five years. An employee's election to participate in the DROP plan shall be irrevocable and shall be made by executing a resignation notice on a form prescribed by 58 the city. Effective October 1, 2023 the maximum period of DROP participation shall be eight (8) 59 years; provided that the maximum period of active membership when combined with DROP 60 participation shall not exceed thirty-three (33) years. DROP participants electing to remain in 61 DROP during years six (6) through eight (8) shall resume employee "pick-up" contributions at the 62 rate of six percent (6%) as follows: Five percent (5%) shall be allocated to COLA funding under 63 Section 18-180.2(c) and the remaining one percent (1%) shall be applied to unfunded liabilities in 64 the retirement system. 65

(4) Upon exercising the right to participate in the DROP, an employee's creditable service, 66 accrued benefits and compensation calculation shall be frozen and shall utilize the average of the 67 three five highest of the ten years immediately preceding participation in the DROP as the 68 compensation basis. Accumulated, unused sick and vacation leave shall be included in the 69 compensation calculation; provided, however, that a minimum balance of 120 hours of sick leave 70 and 120 hours of vacation leave shall be maintained by the employee and excluded from this 71 calculation. The retained leave balance, including any additions, shall be distributed at the 72 conclusion of DROP participation and separation from service. 73

74 (5) Payment shall be made into the employee's DROP account as if the employee had
 75 terminated employment in the city in an amount determined by the employee's selection of the
 76 payment option.

An employee's account in the DROP program shall earn interest in one of three ways. The
 selection of the earnings program shall be irrevocable and shall be made prior to the first deposit
 in the DROP account. The options are:

- 80 a. Gain or lose interest at the same rate as the plan; or
- b. At an annual fixed rate of 7%; or
- 82 c. In a self-directed account utilizing mutual funds selected by the Board.

2

83 Effective October 1, 2023, DROP participants electing to remain in the DROP after five years shall

84 receive interest on deposits (and earnings thereon) made into the DROP during years six (6) 85 through eight (8), at a rate equal to the overall net (earning less costs) investment rate of return on

the retirement plan assets. Notwithstanding fund performance, the crediting rate will be no less

than 0% and no more than 8% for deposits made during years 6 through 8, whereas the interest on

deposits (and earnings thereon) made during years 1 through 5 shall be at the rate selected by the

89 member prior to entry into DROP pursuant to section 6a. or 6b. DROP deposits accumulated

90 during years 1 to 5 will be segregated from DROP deposits accumulated during years 6 to 8 for

91 interest crediting purposes. After separation from service, DROP assets from each period will be

92 separately credited with earnings, as appropriate. The crediting of interest shall occur annually as

93 of the end of the fiscal year for assets accumulated during years 6 to 8, based on the net (earnings

94 less cost) investment rate of return provided by the Plan's investment consultant.

95 (7) An employee shall terminate service with the city at the conclusion of five years in the
 96 DROP. Effective October 1, 2023 DROP participants shall terminate service with the City at the
 97 conclusion of eight (8) years in the DROP.

98 (8) All interest shall be credited to the employee's DROP account on the last day of the month
99 in which the member separates from service. In the event that a member dies while in the DROP,
100 interest shall be pro-rated to the last business day of the month preceding the death of the member.

101 (9) Upon termination with the city, an employee may receive payment within 45 days of the 102 member requesting payment or may defer payment until a time not later than the latest date 103 authorized by Section 401(a)(9) of the Internal Revenue Code at the option of the member.

(10) Payments from the DROP may be received as a lump sum installment payment or
 annuity, provided, however, that at all times, the DROP shall be subject to the provisions of the
 Internal Revenue Service.

107 (11) No payment may be made from the DROP until the employee actually separates from 108 service with the city.

109 (12) If an employee shall die during participation in the DROP, a survivor benefit shall be 110 payable in accordance with the form of benefit chosen at the time of entry into the DROP.

(13) Upon commencement of participation in the DROP, the member shall no longer be
 eligible for disability retirement from the pension plan. If a member becomes disabled during the
 DROP period, the member shall be treated as if he/she retired on the day prior to the date of
 disability.

115 (14) In order to remain in the DROP beyond the current five-year cap, existing DROP 116 participants shall provide written notice of their intent to extend their DROP participation. The 117 deadline for providing written notice shall expire thirty (30) days after second reading of this 118 ordinance.

119

(b) The following provisions of the "Consolidated Deferred Retirement Option Plan" shall apply
 to members hired on or after January 1, 2020.

122 --- (1) - A city employee deferred retirement option plan (DROP) is hereby created, amending,

123 implementation, all conflicting provisions in existing DROP plans for general employees, police

124 officer employees, and fire/rescue employees.

125 — (2) Employees who reach eligibility for normal service retirement in the employee's
 126 retirement plan may elect to enter DROP.

(3) An employee may elect to participate in the deferred retirement option plan (DROP)
 provided they make the election no later than 30 days after reaching their normal retirement date.
 Notwithstanding the foregoing, upon enactment of this section, employees who have reached
 normal retirement date and did not enter DROP may make their initial election to participate in the
 DROP no later than 90 days after the implementation date of this section.

132 (4) An election to participate in the DROP plan is irrevocable.

133 (5) Employees may elect to participate by submitting an election to enter DROP to the city's
 134 Human Resource Department ("Department") on a form available from the Department for that
 135 purpose. On receipt of the election to enter DROP the Department will notify the administrator of
 136 the pension plan in which the employee participates.

137 (6) Participation in the DROP must be exercised within the first 30 years of combined credited
 138 service (25 for law enforcement officers).

139 (7) An employee shall not participate in the DROP for more than five years.

---- (8) Upon an employee's election to participate in the DROP, the employee shall cease to be
 an employee of the retirement plan and is precluded from accruing any additional benefit under
 the Pension Fund. For all fund purposes, the employee becomes a "retiree" (which term shall be
 synonymous with "employees" who elect to enter DROP). The amount of credited service and
 final average salary freeze as of the date of entry into the DROP.

(9) Accumulated, unused sick (over 120 hours) and vacation leave (over 120 hours) shall be
 deemed cashed out and included in the compensation calculation; provided however, that a
 minimum balance of 120 hours of sick leave and 120 hours of vacation leave shall be maintained
 by the employee and excluded from this calculation. The retained leave balance, including any
 additions, shall be paid to the employee at the conclusion of DROP participation and separation
 from service.

151 (10) DROP plan account shall be established for each employee who elects to participate.
 152 These are not actual accounts but nominal accounts and balances are kept as a bookkeeping
 153 process.

- 154 (11) Payment shall be made into the employee's DROP account as if the employee had retired 155 from the employ of the city. Payments into the DROP will be made monthly over the period the
- employee participates in the DROP, up to a maximum of 60 months or, pursuant to 401(A)(9) of
- 157 the Internal Revenue Code, whichever occurs first.

Coding: Words in strikeout type are deletions from existing text.

Words in underline type are additions.

- (12) An employee's participation in the DROP shall terminate at the end of five years, and
   the employee shall separate from city employment. Upon entering into the DROP, an employee
   shall file with the Board a binding non-revocable letter of resignation from city employment. The
   binding letter of resignation shall establish a deferred termination date in accordance with the
   limitations of this DROP which may be amended if an employee wished to separate from
- 163 employment earlier than the deferred termination date.
- (13) All interest shall be credited to the employee's DROP account less any outstanding loan
   balances on a quarterly basis with quarterly statements provided. In the event that an employee
   dies while in the DROP, interest shall be pro-rated to the last business day of the month preceding
   the death of the employee.
- 168 (14) During the period of the employee's participation in the DROP plan, the employee's 169 normal retirement benefit shall be accounted for and paid into the employee's DROP plan account.

(15) The employee's DROP plan account shall be invested with the retirement plan assets
 and credited with interest equal to the overall net (earning less costs) investment rate of return on
 the retirement plan assets during the period of the employee's participation in the DROP plan.
 Notwithstanding fund performance, the crediting rate will be no less than 0% and no more than
 8%.

- (16) At the conclusion of the retiree's participation in the DROP plan, and as a condition of
   participating in such plan, the retiree will continue retirement and terminate city employment. The
   retiree will thereafter receive a normal monthly retirement benefit at the same rate as previously
   calculated upon entry into the DROP but the monthly amount will be paid to the retiree and no
   longer accounted for in the DROP plan account. If the employee does not terminate participation
   in the DROP plan at the end of the 60 month maximum participation period, no earnings will be
   credited on the DROP balance and no further DROP deposits will be made.
- 182 (17) No amount can be paid from the retirement plan until the DROP employee terminates
   183 employment.

(18) Upon termination, the retirce's DROP plan account will thereafter be distributed to the
 retirce in a cash-lump sum, which can be rolled over or paid in cash unless the retirce elects an
 alternative distribution (also known as a rollover). Direct rollover may be accomplished by any
 reasonable means determined by the Pension Board.

- 188 --- (19) If a retiree dies before distribution of the retiree's DROP plan account commences, the
   account balance shall be distributed paid to the retiree's designated beneficiary in a lump sum,
   190 which can be rolled over or paid in cash at the beneficiary's discretion.
- (20) Distribution of an employee's DROP plan account shall begin as soon as
   administratively practicable following the employee's termination of employment. The employee
   must elect the distribution within but in no event later than 45 days following the employee's
   termination date. If the employee does not timely request the withdrawal of the asset in the DROP
   plan, no further earnings will be credited on the DROP balance.

196 (21) Any form of payment selected by the employee must comply with the minimum 197 distribution requirements of IRC 401( $\Lambda$ )(9), which states that payments must commence by age 198 70-1/2, or age 72 for retirees who attain age 70-1/2 on or after January 1, 2020.

199 Section 4: It is the intention of the City Council, and it is hereby ordained that the provisions of this Ordinance shall become and be made a part of the Code of Ordinances of the City of Boynton Beach, that the sections of the Ordinance may be renumbered or relettered to accomplish such intentions; and that the word "Ordinance" shall be changed to "Section" or other appropriate word.

204 <u>Section 5</u>: If any clause, section, or other part or application of this Ordinance shall be held in 205 any court of competent jurisdiction to be unconstitutional or invalid, such unconstitutional or 206 invalid part or application shall be considered as eliminated and shall not affect the validity of the 207 remaining portions or applications which shall remain in full force and effect.

208 Section 6: All ordinances or parts of ordinances, resolutions or parts of resolutions in conflict
 209 herewith are hereby repealed to the extent of such conflict.

210 <u>Section 7</u>: This Ordinance shall become effective immediately upon adoption, unless 211 otherwise provided.

FIRST READING this 21<sup>st</sup> day of June, 2022.

213 SECOND, FINAL READING AND PASSAGE this \_\_\_\_\_ day of \_\_\_\_\_, 2022.
 214 CITY OF BOYNTON BEACH, FLORIDA

215		YES	NO
216	Mayor – Ty Penserga		
217	Vice Mayor – Angela Cruz		
218	Commissioner – Woodrow L. Hay		
219	Commissioner – Thomas Turkin		
220	Commissioner – Aimee Kelley		
221	VOTE		_

222 ATTEST:

- 223
- 224 \_

225 Maylee De Jesús, MMC

- 226 City Clerk
- 227

228

229 (Corporate Seal)